

1 **THE FEDERATION OF STATE MEDICAL BOARDS**
2 **2022 ANNUAL MEETING OF THE HOUSE OF DELEGATES**

3
4 **Report of the Reference Committee**

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6 The Reference Committee met on Friday, April 29, 2022, at 8:00 a.m. in Preservation Hall Studios
7 1 and 2 of the New Orleans Marriott Hotel in New Orleans, Louisiana and considered the following
8 items:

9
10 **1. Report of the Bylaws Committee**

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12 The Bylaws Committee was charged with considering the current Bylaws, reviewing proposed
13 amendments and additional commentary submitted for consideration, and making
14 recommendations for any necessary changes. In keeping with its charge, the Committee also
15 discussed the FSMB Articles of Incorporation as they relate to the Bylaws.

16
17 The House of Delegates is asked to consider one (1) Proposed Amendment to the Bylaws as
18 recommended by the Bylaws Committee.

19
20 **PROPOSED AMENDMENT #1 TO THE BYLAWS is as follows:**

21
22 Amend Article VIII. Standing and Special Committees as follows:

23
24 **~~SECTION D. EDITORIAL COMMITTEE~~**

- 25
26 **~~1. An Editorial Committee, not to exceed twelve Fellows and three non-Fellows, at least two~~**
27 **~~of whom shall be subject matter experts, shall advise the Editor in Chief on editorial policy~~**
28 **~~for the FSMB's official publication, and shall serve as the editorial board of that publication~~**
29 **~~and otherwise assist the Editor in Chief in the performance of duties as appropriate and~~**
30 **~~necessary. No officer or member of the Board of Directors shall serve on this Committee.~~**
31
32 **~~2. Service on the Editorial Committee is by nomination and appointment by the FSMB Chair,~~**
33 **~~subject to approval of the Board of Directors, immediately following the Annual Meeting~~**
34 **~~of the House of Delegates. Candidates are allowed to express their interest in serving on the~~**
35 **~~Committee through self-nomination. Committee members shall serve staggered three-year~~**
36 **~~terms and shall be limited to two full terms.~~**
37
38 **~~3. The Editor in Chief shall be elected by the Editorial Committee to a three-year term~~**
39 **~~beginning on the date of the annual Editorial Committee meeting, with the Editor-~~**
40 **~~in-Chief's term on the Editorial Committee being automatically extended to allow~~**
41 **~~the Editor in chief to serve for three years. A member of the Editorial Committee~~**
42 **~~whose term is expiring shall continue to serve until the member's replacement meets~~**
43 **~~at the next annual Editorial Committee meeting.~~**

44 ~~4. The Editorial Committee will elect its Chair, who will serve as the Editor in Chief of~~
45 ~~the *Journal of Medical Regulation*. The Editor in Chief will serve without~~
46 ~~compensation and will coordinate decisions on the *Journal* content, among other~~
47 ~~duties to be determined by the Bylaws Committee.~~

48
49 **SECTION D. JOURNAL OF MEDICAL REGULATION**

50
51 **1. The Board of Directors shall provide for the publication of the *Journal of Medical***
52 ***Regulation* to further scholarship on issues of medical regulation and public protection.**

53
54 **2. A Journal Oversight Committee consisting of three (3) members of the Board of Directors**
55 **and four (4) Fellows shall be appointed by the Board of Directors. Directors shall serve for**
56 **a term determined by policies of the Board of Directors. Committee members who are not**
57 **Directors shall serve staggered three-year terms and be limited to two full terms. The**
58 **Journal Oversight Committee shall develop the annual budget for the *Journal of Medical***
59 ***Regulation* and ensure the editorial independence of the *Journal of Medical Regulation*.**

60
61 **3. An Editorial Board, not to exceed four (4) Fellows and five (5) non-Fellows, shall be**
62 **responsible for subject matter and editorial content of the *Journal of Medical Regulation*.**
63 **Members shall be selected and serve terms set forth in a process approved by the Journal**
64 **Oversight Committee. No officer or member of the Board of Directors shall serve on the**
65 **Editorial Board.**

66
67 FSMB Bylaws Committee Chair Dr. Amit Shelat submitted written testimony on the Committee's
68 recommendation, summarizing the Committee's discussion and conclusion outlined in the
69 Committee's report. It was noted that Proposed Amendment #1 modifies the structure of the
70 Editorial Committee and the *Journal of Medical Regulation (JMR)* so that the *JMR* is sufficiently
71 independent of the Committee and would comply with the requirements to be an indexed journal.

72
73 The Bylaws Committee recognized that indexing is vital to the reputation of the *Journal* and the
74 impact of its articles on matters of public health and regulation. All indexes require journals to
75 follow certain core publishing and governance principles. Publishing principles include such
76 elements as an established publishing schedule, basic article-level metadata, and a copyright
77 policy. Each indexing site has different inclusion requirements, publication scope,
78 professionalism, and archiving. Index sites also require an Editorial Board and policies that
79 exemplify independence and integrity. Because indexing is a marker of journal quality, scholars
80 prioritize referencing and submitting to journals that are included in leading indexes. Review of
81 the various criteria for indexing and current FSMB governance policies indicated that changes
82 were necessary to assert the independence of the *JMR* and the FSMB Editorial Committee for
83 purposes of indexing.

84
85 While the work of the Editorial Committee and the articles published in the *JMR* have been free
86 of undue influence from the FSMB, Proposed Amendment #1 ensures editorial independence

87 while maintaining the role of the FSMB in the publication. The proposal creates an Oversight
88 Committee that is responsible for the selection of members of an Editorial Board and ensuring that
89 the *JMR* has the resources necessary to function. The Editorial Board has responsibilities over the
90 “day-to-day” work of the *Journal* and is created in a manner that allows flexibility in management
91 and process. Also of note, the flexibility of the proposed structure may allow for increased
92 participation by FSMB Fellows and the inclusion of outside experts.

93
94 Heidi M. Koenig, MD, Editor-in-Chief of the FSMB Editorial Committee, testified in support of
95 Proposed Amendment #1 but noted that limiting the Journal Oversight Committee to four Fellows,
96 in addition to the three members of the Board of Directors, is more restrictive than necessary and
97 precludes the appointment of individuals outside of the medical regulatory community who have
98 expertise in the publishing industry, i.e., former editors of prestigious journals. Dr. Koenig
99 presented an amendment to the Bylaws Committee’s Proposed Amendment #1 for consideration
100 as follows:

101
102 **2. A Journal Oversight Committee consisting of three (3) members of the Board of Directors**
103 **and four (4) Fellows other individuals shall be appointed by the Board of Directors.**
104 **Directors shall serve for a term determined by policies of the Board of Directors. Committee**
105 **members who are not Directors shall serve staggered three-year terms and be limited to**
106 **two full terms. The Journal Oversight Committee shall develop the annual budget for the**
107 **Journal of Medical Regulation and ensure the editorial independence of the Journal of**
108 **Medical Regulation.**

109
110 The Board of Directors testified in support of Proposed Amendment #1 as amended.

111
112 No other testimony was received.

113
114 The Reference Committee considered the Bylaws Committee Report explanation of Proposed
115 Amendment #1 and the testimony it received and recommends that Proposed Amendment #1 to
116 the Bylaws be amended as follows:

117
118 **RECOMMENDATION:**

119
120 **The Reference Committee recommends that Proposed Amendment #1 to the FSMB**
121 **Bylaws contained in the Report of the Bylaws Committee be ADOPTED AS**
122 **AMENDED:**

123
124 **Article VIII. Standing and Special Committees**

125
126 **SECTION C. EDITORIAL COMMITTEE**

127
128 **~~1. An Editorial Committee, not to exceed twelve Fellows and three non-Fellows, at least two~~**

129 of whom shall be subject matter experts, shall advise the Editor in Chief on editorial policy
130 for the FSMB's official publication, and shall serve as the editorial board of that publication
131 and otherwise assist the Editor in Chief in the performance of duties as appropriate and
132 necessary. No officer or member of the Board of Directors shall serve on this Committee.
133

134 ~~2. Service on the Editorial Committee is by nomination and appointment by the FSMB Chair,~~
135 ~~subject to approval of the Board of Directors, immediately following the Annual Meeting~~
136 ~~of the House of Delegates. Candidates are allowed to express their interest in serving on the~~
137 ~~Committee through self-nomination. Committee members shall serve staggered three-year~~
138 ~~terms and shall be limited to two full terms.~~

139
140 ~~3. The Editor in Chief shall be elected by the Editorial Committee to a three-year term~~
141 ~~beginning on the date of the annual Editorial Committee meeting, with the Editor-~~
142 ~~in-Chief's term on the Editorial Committee being automatically extended to allow~~
143 ~~the Editor in chief to serve for three years. A member of the Editorial Committee~~
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145 ~~at the next annual Editorial Committee meeting.~~

146
147 ~~4. The Editorial Committee will elect its Chair, who will serve as the Editor in Chief of~~
148 ~~the *Journal of Medical Regulation*. The Editor in Chief will serve without~~
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150 ~~duties to be determined by the Bylaws Committee.~~

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154 1. The Board of Directors shall provide for the publication of the *Journal of Medical*
155 *Regulation* to further scholarship on issues of medical regulation and public protection.

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157 2. A Journal Oversight Committee consisting of three (3) members of the Board of Directors
158 and four (4) **Fellows other individuals** shall be appointed by the Board of Directors.
159 Directors shall serve for a term determined by policies of the Board of Directors. Committee
160 members who are not Directors shall serve staggered three-year terms and be limited to
161 two full terms. The Journal Oversight Committee shall develop the annual budget for the
162 *Journal of Medical Regulation* and ensure the editorial independence of the *Journal of*
163 *Medical Regulation*.

164
165 3. An Editorial Board, not to exceed four (4) Fellows and five (5) non-Fellows, shall be
166 responsible for subject matter and editorial content of the *Journal of Medical Regulation*.
167 Members shall be selected and serve terms set forth in a process approved by the Journal
168 Oversight Committee. No officer or member of the Board of Directors shall serve on the
169 Editorial Board.

170
171 2. BRD RPT 22-1: Report of the FSMB Ethics and Professionalism Committee:
172 *Professional Expectations Regarding Medical Misinformation and Disinformation*

173
174 The Ethics and Professionalism Committee is a standing committee of the Federation of State
175 Medical Boards. The Committee charge, as stated in the FSMB bylaws, is to address ethical and
176 professional issues pertinent to medical regulation.

177
178 The 2021-2022 Committee, chaired by Ms. Katie Templeton, JD, was tasked with considering the
179 spread of misinformation and disinformation by licensees and providing recommendations on
180 appropriate responses by state medical boards.

181
182 In completing its charge, the Committee reviewed information about the origins of the medical
183 misinformation seen today, including misinformation and disinformation that is generated and
184 spread by physicians, vaccine hesitancy on the part of patients, and mistrust in medical and
185 scientific institutions. Two Committee meetings were held where members identified key
186 principles, themes, and issues for inclusion in a committee report that reiterates and expands upon
187 the FSMB’s statement about misinformation that was released in July 2021. A draft report was
188 presented to committee members on January 4, 2022, for their review and feedback. Committee
189 feedback was submitted electronically and incorporated into a revised draft.

190
191 The draft report provides background information to establish context and inform readers about
192 the FSMB’s ongoing work in this area, including the release of its statement about COVID-19
193 misinformation in July 2021. It then defines “Medical Misinformation,” “Disinformation” and
194 “Scientific Evidence” as key terms and explains the foundational principles that apply to sharing
195 information in health care settings. The report also provides considerations regarding medical
196 professionalism and misinformation before offering practice considerations for licensees regarding
197 the conveyance of medical information and how to address misinformation from patients in a
198 clinical setting. Finally, the report provides considerations for state medical boards when
199 regulating the conduct of licensees who spread misinformation and disinformation.

200
201 The draft report was sent to state medical boards on January 18 for their comment. The draft was
202 also sent to all members of the Coalition for Physician Accountability, the Center for Countering
203 Digital Hate, the CEOs of national organizations representing regulatory authorities in several
204 other health professions and a legal expert who has advised the FSMB on constitutional
205 considerations for state medical boards.

206
207 The report includes the following recommendations:

208
209 *For State Medical Boards*

- 210
211 1. State medical boards are encouraged to adopt a policy that clarifies board expectations
212 regarding the dissemination of misinformation and disinformation by licensees.
213

- 214 2. State medical boards must retain their legislated authority to regulate the professional
215 conduct of licensees in order to effectively protect the public.
216
- 217 3. When adjudicating cases regarding misinformation and disinformation, state medical
218 boards are encouraged to consider the full array of authorized grounds for disciplinary
219 action in their Medical Practice Acts.
220
- 221 4. When appropriate, state medical boards should consider whether there are options that do
222 not involve disciplinary action that could help a licensee understand the ethical basis of
223 their duty to convey accurate information to patients and the public and change or
224 remediate their behavior appropriately.
225
- 226 5. State medical boards should not be dissuaded from carrying out their duty to protect the
227 public by concerns about potential challenges to disciplinary decisions when these
228 decisions are based on sound regulatory considerations for public protection.
229

230 *For Licensees*

- 231
- 232 6. Recommendations regarding proposed or potential treatments of a medical illness or
233 condition must be supported by the best available scientific evidence or prevailing
234 scientific consensus.
235
- 236 7. In the absence of available evidence or consensus, physicians must only proceed when
237 there is an appropriate scientific rationale and justification for a proposed treatment, in
238 relation to the patient's symptoms or condition, and the risks and benefits of the approach
239 are understood by the patient in an informed consent that is documented in the medical
240 record. Novel, experimental and unproven interventions should only be proposed when
241 traditional or accepted and proven treatment modalities have been exhausted.
242
- 243 8. Physicians must not propose treatments that present significant, foreseeable and unjustified
244 or unacceptable risk of harm to patients.
245
- 246 9. Physicians should be truthful and transparent about the evidential bases for their treatment
247 recommendations, as well as the risks and benefits (including risks and benefits of not
248 treating) and reasonable alternatives to their approach.
249
- 250 10. Off-label prescribing of medication, should be based upon scientific evidence or sound
251 medical opinion. Efforts should be made to ensure that information about off-label
252 prescribing is independently derived, peer reviewed, scientifically sound, truthful and not
253 misleading.
254

- 255 11. Physicians must not offer exemptions from vaccinations or other preventive measures that
256 are not based in medical need, nor should they acquiesce to patient requests to alter medical
257 records or death certificates in ways that do not accurately reflect patient encounters,
258 diagnoses or treatments.
259
- 260 12. Physicians are expected to remain current with evolving scientific evidence and practice
261 standards, and avoid making treatment recommendations based on outdated, disproven or
262 otherwise false information.
263
- 264 13. When confronted by misinformed patients, physicians are encouraged to listen respectfully
265 to patients before reacting to the information being shared.
266
- 267 14. Physicians should anticipate difficult conversations with patients about controversial topics
268 that are in the news by being prepared with current, evidence-based and easily accessible
269 information for conditions and treatments about which patients may be misinformed.
270
- 271 15. Physicians are encouraged to maintain their competence or become knowledgeable in areas
272 such as statistics, epidemiology and principles of public health, either through accredited
273 continuing medical education or other appropriate means, in order to accurately and
274 effectively convey important health information to patients, particularly where there is
275 potential for misinformation.
276

277 The Reference Committee heard testimony in support of the report by the FSMB Board of
278 Directors. The Reference Committee also heard testimony in support from the Washington
279 Medical Commission and an individual from California.
280

281 The Reference Committee also heard testimony in opposition to the report from the Utah
282 Physicians and Surgeons Licensing Board and the Alabama Board of Medical Examiners.
283

284 The Reference Committee considered BRD RPT 22-1 and the testimony it received and
285 recommends that the recommendations contained in *Professional Expectations Regarding*
286 *Medical Misinformation and Disinformation* be amended as follows:
287

288 At line 213:
289

290 In crisis or emergency circumstances, ~~as occurs in a global pandemic or other natural disaster,~~
291 standards of care may need to be altered to accommodate emergent or urgent circumstances.
292

293 In the *Summary of Recommendations*:
294

295 2. State medical boards ~~must~~should retain their legislated authority to regulate the
296 professional conduct of licensees in order to effectively protect the public.

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7. In the absence of available evidence or consensus, physicians ~~must~~should only proceed when there is an appropriate scientific rationale and justification for a proposed treatment, in relation to the patient’s symptoms or condition, and the risks and benefits of the approach are understood by the patient in an informed consent that is documented in the medical record. Novel, experimental and unproven interventions should only be proposed when traditional or accepted and proven treatment modalities have been exhausted.

~~9. Physicians should be truthful and transparent about the evidential bases for their treatment recommendations, as well as the risks and benefits (including risks and benefits of not treating) and reasonable alternatives to their approach. Treatment recommendations should be based on scientific evidence or sound medical opinions. Physicians should be truthful and transparent, including sharing with the patient the risks and benefits of the treatment recommendations, as well as reasonable alternatives to the recommendations.~~

~~10. Off label prescribing of medication, should be based upon scientific evidence or sound medical opinion. Efforts should be made to ensure that information about off label prescribing is independently derived, peer reviewed, scientifically sound, truthful and not misleading.~~

~~11. Physicians must not offer exemptions from vaccinations or other preventive measures that are not based in medical need, nor should they acquiesce to patient requests to alter medical records or death certificates falsify records in ways that do not accurately reflect patient encounters, diagnoses or treatments.~~

~~12. 11. Physicians are expected to remain current with evolving scientific evidence and practice standards, and avoid making treatment recommendations based on outdated, disproven or otherwise false information.~~

~~13. 12. When confronted by misinformed patients, physicians are encouraged to listen respectfully to patients before reacting to the information being shared.~~

~~14. 13. Physicians should anticipate difficult conversations with patients about controversial topics that are in the news by being prepared with current, evidence-based and easily accessible information for conditions and treatments about which patients may be misinformed.~~

~~15. 14. Physicians are encouraged to maintain their competence or become knowledgeable in areas such as statistics, epidemiology and principles of public health, either through accredited continuing medical education or other appropriate means, in order to accurately and effectively convey important health information to patients, particularly where there is potential for misinformation.~~

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RECOMMENDATION:

The Reference Committee recommends that the House of Delegates ADOPT AS AMENDED the recommendations contained in the Report of the FSMB Ethics and Professionalism Committee: *Professional Expectations Regarding Medical Misinformation and Disinformation*, and the remainder of the Report be filed.

3. BRD RPT 22-2: Report of the FSMB Workgroup on Emergency Preparedness and Response

During its 2021 Annual Business Meeting, the Federation of State Medical Boards (FSMB) House of Delegates adopted a recommendation that called for the FSMB to work with state medical boards, health professional regulatory boards, and relevant stakeholders to develop model language to clarify emergency licensure processes and to review and update the FSMB’s Emergency and Disaster Preparedness Plan: A Guide for State Medical Boards (2010) (“2010 Document”) to encompass lessons learned during COVID-19 and additional types of emergencies and disasters that may occur in the future.

Accordingly, the FSMB Workgroup on Emergency Preparedness and Response, established by FSMB Board Chair Ken Simons, MD, and chaired by Cheryl Walker-McGill, MD, MBA, was charged with: reviewing and updating the FSMB’s *Emergency and Disaster Preparedness Plan: A Guide for State Medical Boards (2010)* document to encompass lessons learned during COVID-19, including plans for additional types of emergencies and disasters that may occur in the future; evaluating outcomes related to emergency actions and other means of mobilizing and expanding the health care workforce to be used in developing model language to clarify emergency licensure processes for future public health emergencies, developing model language for state emergency orders that can provide uniformity in licensure portability measures used to mobilize the healthcare workforce during public health emergencies; and recommendations for state medical boards implementing emergency license portability measures used during public health emergencies; and providing resources and tools for state medical boards to utilize during periodic reviews of their emergency preparedness plans.

Over the course of the year, the workgroup met three times, both virtually and in-person, to address the elements of its charge. Meetings featured updates on the ongoing COVID-19 pandemic; discussions on revisions to the Emergency and Disaster Preparedness Plan: A Guide for State Medical Boards (2010) document, renamed the Emergency Preparedness and Response: Resources for State Medical Boards; and presentations from expert speakers on the Emergency Management Assistance Compact (EMAC) and the Uniform Emergency Volunteer Health Practitioners Act (UEVHPA) to aid the Workgroup’s discussion regarding emergency actions and ways of mobilizing the health care workforce. The Workgroup also discussed emergency board

380 operations during COVID-19 and resources that could be helpful to medical boards during
381 emergencies.

382

383 A draft report was distributed to state medical boards during a 30-day comment period held from
384 January 19 - February 18, 2022.

385

386 The report includes the following recommendations:

387

388 Recommendation 1: The FSMB will maintain and update *Emergency Preparedness and*
389 *Response: Resources for State Medical Boards* on its website and continue to work directly
390 with state medical boards to collect resources they have identified or developed to address
391 emergencies.

392

393 Recommendation 2: Medical boards should make licensees aware of Provider Bridge so
394 they may choose to register as potential volunteers in advance of future public health
395 emergencies.

396

397 Recommendation 3: The FSMB will support state and territorial member boards interested
398 in pursuing the adoption of the Uniform Emergency Volunteer Health Practitioners Act.
399 The Reference Committee heard no further testimony.

400

401 The Reference Committee heard testimony in support of the report by the FSMB Board of
402 Directors.

403

404 The Reference Committee considered BRD RPT 22-2 and the testimony it received and
405 recommends that the recommendations contained in the Report on Emergency Preparedness and
406 Response be adopted.

407

408 **RECOMMENDATION:**

409

410 **The Reference Committee recommends that the House of Delegates ADOPT the**
411 **recommendations contained in the Report on Emergency Preparedness and**
412 **Response, and the remainder of the Report be filed.**

413

414 **4. BRD RPT 22-3: Report of the FSMB Workgroup on Telemedicine: *The Appropriate Use***
415 ***of Telemedicine Technologies in the Practice of Medicine***

416

417 During its 2021 Annual Business Meeting, the FSMB House of Delegates adopted a
418 recommendation that called for the FSMB to establish a workgroup to update the *Model Policy*
419 *for the Appropriate Use of Telemedicine Technologies in the Practice of Medicine (HoD 2014)*,
420 taking into account the lessons learned during the COVID-19 pandemic.

421 Accordingly, the FSMB Workgroup on Telemedicine was charged to evaluate the impact of
422 license waivers and modifications on the practice of telemedicine across state lines; evaluate the
423 easing of geographic, site specific and modality restrictions on the practice of telemedicine and

424 the impact on patient access and care; review current state and federal legislative, policy and
425 regulatory trends, including, but not limited to, definitions, modalities, continuity of care, and
426 consultations; evaluate the appropriate use of telemedicine during a public health emergency vs.
427 nonemergent/nonurgent times; and develop a report and recommendations revising and
428 expanding the *Model Policy for the Appropriate Use of Telemedicine Technologies in the*
429 *Practice of Medicine*, based upon recent experiences, utilization, and outcomes related to intra-
430 and interstate telemedicine practice.

431
432 Over the course of the year, the workgroup met four times, both virtually and in-person, and took
433 into account lessons learned from the PHE and conducted a comprehensive review of extant state
434 and federal statutes and regulations, telemedicine technologies currently in use and
435 proposed/recommended standards of care, and identified and considered existing standards of care
436 applicable to telemedicine developed and implemented by several state medical boards. In-depth
437 discussions were had regarding the 2014 *Model Policy*, including sections that needed to be
438 updated to reflect current best practices and standards of care, as well as topics that were not
439 covered in the *Model Policy*, but should be included in the revised document.

440
441 A draft report was distributed to state medical boards and external partner organizations in January
442 2022. Comments received were helpful and generally positive and the Workgroup revised its
443 report to address them, where appropriate.

444
445 The report includes the following updates and revisions to the 2014 *Model Policy*:

- 446 • Emphasizes that telemedicine is only one component of the practice of medicine
- 447 • Reorganizes the 2014 *Model Policy* into a format that better reflects the process of
448 delivering healthcare.
- 449 • Defines new terms, and updates existing terms, to reflect current best practices and
450 standards.
- 451 • Details instances where certain exceptions may permit the practice of medicine across state
452 lines without the need for licensure in the jurisdictions where the patient is located.
- 453 • Emphasizes that a practitioner who uses telemedicine must meet the same standard of care
454 and professional ethics as a practitioner using a traditional in-person encounter with a
455 patient. The failure to follow the appropriate standard of care or professional ethics while
456 using telemedicine may subject the practitioner to discipline by the medical board.
- 457 • Recognizes that when utilized and deployed effectively as a seamlessly integrated part of
458 healthcare delivery, telemedicine can improve access and reduce inequities in the delivery
459 of healthcare. To be effective, certain barriers must be eliminated or reduced, such as
460 literacy gaps, access to broadband internet, and coverage and payment of telemedicine
461 services.

462
463 The Reference Committee heard testimony in support of the report by the FSMB Board of
464 Directors. The Reference Committee also heard testimony in support of the report by the
465 Washington Medical Commission.

466
467 The Reference Committee received written testimony in support of the report by the American
468 Medical Association and the Connected Health Initiative.

469

470 The Reference Committee considered BRD RPT 22-3 and the testimony it received and
471 recommends that *The Appropriate Use of Telemedicine Technologies in the Practice of Medicine*
472 be amended at line 272 as follows:

473
474 Measures to assure informed, accurate, and error prevention prescribing practices (e.g.
475 integration with e-Prescription systems) are ~~encouraged~~ recommended.

476
477 **RECOMMENDATION:**
478
479 **The Reference Committee recommends that the House of Delegates ADOPT AS**
480 **AMENDED *The Appropriate Use of Telemedicine Technologies in the Practice of***
481 ***Medicine, superseding Model Policy for the Appropriate Use of Telemedicine***
482 ***Technologies in the Practice of Medicine (2014).***

483
484 **5. BRD RPT 22-4: Interim Report of the FSMB Workgroup on Diversity, Equity and**
485 **Inclusion in Medical Regulation and Patient Care**

486
487 The FSMB Workgroup on Diversity, Equity, and Inclusion (DEI) in Medical Regulation was
488 established by FSMB Board Chair Ken Simons, MD, chaired by Jeffrey Carter, MD, and charged
489 with identifying best practices for state medical boards to mitigate and eliminate systemic
490 inequities in medical regulation and patient care. In completing its charge, the Workgroup was
491 asked to:

- 492
493 1. Collect and analyze data about membership on state medical boards to evaluate diversity
494 in relation to licensee and patient populations;
495 2. Evaluate existing educational programs and initiatives for mitigating bias, addressing
496 systemic inequities, and achieving cultural safety, directing efforts for the creation of new
497 educational opportunities where need exists;
498 3. Identify best practices for ensuring fairness and incorporating the principles of equity and
499 inclusion in board decision making related to licensing and disciplinary action; and
500 4. Promote a better understanding of the impacts of bias, inequity and systemic racism on
501 medical regulation, health, and health care.

502
503 The Workgroup held virtual meetings in July and October 2021, during which members discussed
504 historical elements of racism, bias and systemic inequity in medical regulation and patient care,
505 and reviewed efforts to address these by state medical boards, regulatory authorities from
506 international jurisdictions, and partner organizations.

507
508 During Workgroup meetings, members provided direction for research and resource development
509 efforts, including:

- 510 • Drafting survey questions for the annual omnibus state medical board survey distributed to
511 state medical board executive directors;

- 512
- Drafting a glossary of key terms; and
 - Creating a visual representation of board processes to identify vulnerabilities, and into which existing and potential strategies for mitigating bias and avoiding discrimination can be included.
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- 516

517 Following the workgroup’s October meeting, additional one-on-one meetings were held to provide
518 members with the opportunity to engage in informal discussion with the workgroup Chair to share
519 what they felt should be included in an interim workgroup report, as well as ongoing priorities for
520 a final report to be completed in 2023. There was substantial consensus across these meetings
521 about the need to firmly situate DEI on the agendas of state medical boards, identify initial steps
522 that could be easily implemented by boards, including education of board members, staff and
523 licensees, and strategies for data collection and use.

524

525 Following these meetings, an interim report was drafted and shared with workgroup members on
526 February 3, 2022. The draft interim report contains a glossary with more than 40 key terms that
527 relate to DEI in medical regulation and patient care. It also presents Equity, Health Equity, Anti-
528 Discrimination, Diversity, Inclusion, Cultural Humility, Justice, Transparency and Collaboration
529 as foundational principles for the interim report. After presenting information to build a strong
530 case for the relevance of DEI considerations to the work of state medical boards, the interim report
531 provides background information on the FSMB’s work in this area, as well as that of state medical
532 boards. It then provides initial guidance regarding education for board members, staff and
533 licensees; commentary on data collection, analysis and policies for data use; communication
534 strategies; suggestions for increasing diversity in board member appointments; and considerations
535 for the development of patient and practice resources.

536

537 The interim report was shared with state medical boards and partner organizations in February and
538 March of 2022.

539

540 The interim report contains the following recommendations:

541

- 542 1. The FSMB formally adopt the FSMB Task Force’s Statement on Diversity, Equity and
543 Inclusion in Medical Regulation and Health Care, April 15, 2021 as official FSMB policy.
544
- 545 2. State medical boards are encouraged to provide education and training to staff, board
546 members, and licensees regarding cultural safety, humility, systemic racism and bias.
547
- 548 3. State medical boards should provide information and education to patients about what
549 constitutes discriminatory or otherwise inequitable care, and how they can work with their
550 state medical board to address it.
551

- 552 4. State medical boards are encouraged to consider the ways in which data is collected from
553 licensees, complainants, and board members and staff in order to build the capacity to
554 better understand diversity within these groups and identify disparities that may exist.¹
555
- 556 5. State medical boards should consider ways of increasing their data-gathering and analytic
557 capacity, through partnerships with government, academic institutions and the FSMB.
558
- 559 6. In order to help mitigate biases among staff and board members, state medical boards
560 should consider redacting potentially biasing categories of data in licensing processes, and
561 about complainants and respondents during complaint review, investigative, disciplinary
562 and enforcement processes, including gender, race, ethnicity, age, medical schools
563 attended, years in practice and others.
564
- 565 7. State medical boards should seek to increase the diversity of their board members and staff
566 to mirror the population they serve through: (1) outreach to underrepresented communities
567 and (2) statutory language that sets minimum standards for diversity through the
568 appointments process.
569

570 The Reference Committee heard testimony in support of the report by the FSMB Board of
571 Directors. The Reference Committee also heard testimony in support of the report from an
572 individual from Florida.
573

574 The Reference Committee considered BRD RPT 22-4 and the testimony it received and
575 recommends that the recommendations contained in the Interim Report of the FSMB Workgroup
576 on Diversity, Equity and Inclusion in Medical Regulation and Patient Care be adopted.
577

578 **RECOMMENDATION:**
579

580 **The Reference Committee recommends that the House of Delegates ADOPT the**
581 **recommendations contained in the Interim Report of the FSMB Workgroup on**
582 **Diversity, Equity and Inclusion in Medical Regulation and Patient Care, and the**
583 **remainder of the Report be filed.**
584

585 **6. Resolution 22-1: Permitting Out-of-State Practitioners to Provide Continuity of Care in**
586 **Limited Situations**
587

588 Resolution 22-1, introduced by the Washington Medical Commission, reads as follows:
589

¹ The Workgroup will recommend categories for a Minimal DEI Dataset in its Final Report to the FSMB House of Delegates in 2023.

590 *Resolved:* that the FSMB will encourage state medical boards to interpret their licensing
591 laws, or work to change their licensing laws if necessary, to permit physicians
592 duly licensed in another jurisdiction to provide infrequent and episodic
593 continuity of care by providing follow-up care to established patients or a
594 peer-to-peer consultation without the need to obtain a license in the state in
595 which the patient is located at the time of the interaction; and be it further
596 *Resolved:* that the FSMB will update its *Model Policy for the Appropriate Use of*
597 *Telemedicine Technologies* to include various common continuity of care
598 scenarios with specific emphasis on border state circumstances and how they
599 are integral to maintaining continuity of care for established patients.

600
601 The Reference Committee heard testimony from the FSMB Board of Directors that Resolution 22-
602 1 not be adopted. The Reference Committee also hear testimony from the Washington Medical
603 Commission in support of Resolution 22-1.

604
605 The Reference Committee considered Resolution 22-1 as presented by the Washington Medical
606 Commission and the testimony it received and recommends that Resolution 22-1 not be adopted.

607

608 **RECOMMENDATION:**

609

610 **The Reference Committee recommends that the House of Delegates NOT ADOPT**
611 **Resolution 22-1: Permitting Out-of-State Practitioners to Provide Continuity of Care**
612 **in Limited Situations**

613

614 **7. Resolution 22-2: Supporting Development of Regulatory Innovation to Enhance State**
615 **Board Function and Achieve True License Portability**

616

617 Resolution 22-2, introduced by the Washington Medical Commission, reads as follows:

618

619 *Resolved:* that the FSMB will support creation of a digital credentials system by which
620 states can verify and trust licensure credentials without the need for re-
621 issuance or re-verification of said credentials, allow for a more expedient
622 licensure process, such as licensure by endorsement or reciprocity, and work
623 to minimize the reliance on paper documentation of educational history,
624 assessment performance, and licensure history; and be it further

625

626 *Resolved:* that the FSMB shall support enhancements to its Physician Data Center that
627 continue to provide the public a centralized point of information that can be
628 used by state medical boards, federal and state agencies, and the public to
629 verify licenses and which permits the public to file complaints that would be
630 transmitted to the appropriate state or jurisdiction; and be it further

631

